EMPLOYMENT LAW AND REASONABLE ACCOMMODATION

Job Applicants, Disclosure, Employment Discrimination and The Interactive Process



Social Security Administration

- Social Security funded creation of this document under a grant. Although Social Security reviewed this document for accuracy, it does not constitute an official Social Security communication.
- This communication is printed, published, or produced and disseminated at U.S. taxpayer expense.

Training Objectives

- Provide overview of disability rights in employment with focus on federal law
- Discuss common issues facing people with disabilities in job applications & the workplace
- Learn about requesting reasonable accommodations in the workplace
- Determine when to seek additional help

At-Will employment

- MOST employees are considered "at-will"
- This means that an employee can be terminated without warning, with or w/o cause.
 - Employee can leave at any time for any reason
- Exceptions: employment contract; union member; public policy; discrimination
- Discrimination laws protect employees from decisions made on the basis of protected status

Workplace Protections - Disability

Discrimination prohibited in ANY facet of employment, including:

- Job application procedures and recruitment
- Hiring / Firing
- Benefits and Compensation
- Advancement
- Training
- Any terms, conditions, or privileges of employment

Workplace Protections

State and federal disability laws also include a requirement that employers provide:

REASONABLE ACCOMMODATION

Any change or adjustment to a job or work environment that allows a person to:

- Participate in the job application process
- Perform "Essential Functions" of the job

Laws that apply – federal and state

- ADA (1991) employers with **15 or more** employees. 42 U.S.C. 12111 et seq.
- Massachusetts Law, Ch. 151B, covers all employers with six or more employees.
- Rehab Act Federal employees and contractors
 - ❖ Section 503 of the Rehabilitation Act of 1973
- Protections are similar



Protected Individuals

An employee is protected under the ADA if:

- They have a physical or mental impairment that causes a substantial limitation of one or more major life activities.
- Or, Have a record of such an impairment, (e.g. a cancer survivor; a learning disability diagnosis);
- Or, Are "regarded as" having such an impairment and are subjected to discrimination <u>because of</u> the perceived impairment (i.e. a mistaken belief).

ADA Amendments Act of 2008

- Underlying definition unchanged
- Major life activities includes operation of major bodily functions (immune, cell, digestive, etc)
- Do not consider mitigating measures
- Impairments that are episodic or in remission covered IF substantially limiting when active

A Few Important Points

The employee must also be:

- Qualified to do the essential job functions of the job with or without a reasonable accommodation
 - Correctly and within employer's expectations
 - Safely
 - * As required by rules, policies, or law
- No requirement to lower production standards
 - Whether quantitative or qualitative
- AND, disability-related workplace issues must be decided on a case by case basis. This requires an individualized assessment. Every individual and each situation are unique.

A Few Important Points

After ADA Amendments Act, employers now focus on terms "qualified" and "reasonable" instead of focusing on "disability"

- Essential functions of the job
- Job Performance
- Timing of RA request
- Participation in interactive process
- Don't allow documentation of poor perf to accumulate; don't reject alternatives

DISCLOSURE

- An applicant or employee is not obligated to mention that they have a disability unless or until they request a reasonable accommodation.
- The following question is permissible on a job application or at an interview:
 - Are you able to do the essential functions of the job with or without a reasonable accommodation?
- The timing of your disclosure should depend on the type of accommodation you may need.

Why Disclose at All?

- Societal stigma and discrimination against people with disabilities is widespread.
- An applicant or employee is under no <u>obligation</u> to disclose unless s/he needs a reasonable accommodation
- BUT, not disclosing a disability is also risky as the ADA only applies to known disabilities.
- So, <u>you</u> must determine:
 - NEED for disclosure -> is RA necessary?
 - WHEN to disclose -> pre- or post- hire?
 - HOW to disclose -> formal/informal? to whom?

Job Application Process

- Employers must provide reasonable accommodations to enable an applicant to be considered for a job opening.
 - Written materials in accessible format
 - ASL interpreter
 - Accessible location
 - Modifications to equipment or devices
 - Adjustments to application policies/procedures/tests

Job Application Process

- Examples of reasonable accommodations during a job application process
 - Sarah is blind and applies for a job which requires use of a computer. With assistive technology, Sarah can perform such job functions. If the employer requires applicants to demonstrate their computer skills, it must provide Sarah with the technology.
 - A large employer requires applicants to apply electronically. Jim has an intellectual disability which makes this process difficult for him. The company should allow Jim to apply using a method which he is more comfortable with.

Interview Questions – OK or Not?

- Do you have certification as a child care provider?
- Can you safely climb a ladder?
- Do you have a drivers license?
- Were you ever fired from a job because of attendance problems?

Observable Disabilities

- Employers cannot ask medical questions of applicants who have readily-apparent or already-disclosed disabilities.
- However, where it is clear that an individual's disability may pose difficulties with performing a specific job task, the person may be asked to describe how they might perform the task.
- This conversation may lead to a discussion of reasonable accommodation.

Conditional job offer

Employers may require medical exams after extending a conditional job offer.

- May require medical exam only if same process is applied to all others
- Exam should be designed to measure ability to perform essential functions of job
- Accommodations must be made
- Cannot withdraw job offer solely because exam revealed existence of a disability

Let's see what we've learned so far!



Do the following individuals have disabilities under the ADA?

- John has been hospitalized twice in the past year for a heart condition. He has no symptoms at the present time.
- Carol has been feeling sad because she recently broke up with her boyfriend. For the past week she hasn't been sleeping well.
- Dan has epilepsy which is controllable with medication. For the past week he has been out sick with the flu. His employer fires him.

Can employers do the following?

- An employer posts a job opening which requires "ability to drive" of applicants.
- During an interview, Anna is asked whether she can safely perform a physical agility test.
- Richard, who has diabetes, indicates during his interview that he will need periodic breaks to take medication. The employer asks how many breaks he would need and for how long.

Post-Hire Stage of Employment

Post-Hire: <u>Any time</u> after employment begins:

- Employer must provide REASONABLE ACCOMMODATION
- Change or adjustment to a job or a workspace that allows a person with a disability to perform the essential functions of his or her job.

Examples of Reasonable Accommodations

- Modified work schedules; maybe p/t schedule
- Job restructuring; retraining; job coach
- Reassigning non-essential functions
- Leave of absence
- Making the workplace accessible
- Providing interpreters or readers
- Providing or modifying equipment or devices
- Job reassignment (as a last resort)

Reasonable Accommodation Requirements and Limits (Defenses)

- Reasonable Accommodations <u>must</u> be provided unless there's an <u>undue hardship</u> or a <u>health</u> and safety risk (actual, not speculative) to the employee or to others
- An undue hardship is defined as requiring significant difficulty or expense
- Employers must provide an effective accommodation, not necessarily the exact accommodation requested

Reasonable Accommodation Process – Employee responsibilities

The Employee <u>usually</u> makes the request for a reasonable accommodation; or

Someone else may make the request for the person

- The request need not be in writing but it is a good idea to have the request written, dated, and signed.
- The request should include:
 - Nature of the disability
 - Reason for the request
 - Requested accommodation
 - If possible, include a doctor's note explaining the disability and accommodation

Reasonable Accommodation Process – Employer response

- The employer <u>may</u> ask for documentation describing the impairment and how it relates to the reasonable accommodation request if the impairment is not readily apparent.
- The employer is **not** entitled to request information regarding:
 - General medical information
 - Medical conditions or impairments unrelated to the reasonable accommodation request.

Reasonable Accommodation: The Interactive Process

- The "Interactive Process" is triggered by the employee's request for reasonable accommodations.
- Does the employer agree that the accommodation is reasonable and effective? Do other possible accommodations need to be examined?
- Utilize available resources in determining an effective accommodation (e.g. https://askjan.org/).
- Maintain a paper trail.
- If an effective, reasonable accommodation is agreed upon, it should be implemented and there should be follow-up to ensure its effectiveness.

The Interactive Process: Conclusion

Employer is NOT obligated to provide specific accommodation requested.

- Accommodation should be "effective."
- Interactive process should reveal whether alterative accommodation is equally effective.
- Important for employees to be flexible on proposed alterative accommodations and document interactive process.

Job Restructuring

- Bill takes medication which limits his ability to drive in the early morning. He applies for a job as a school bus driver, and during the interview is asked whether he's available to drive mornings between 7:00 and 9:00 and afternoons between 3:00 and 5:00.
 - Is this a permissible interview question?
 - Is Bill a qualified individual?
 - Can the employer reasonably accommodate him?

Job Coach

- An employer is probably not required to provide a job coach throughout employment process but would need to consider as part of learning the job
- Use of internal supports for employee (assign staff to work one-on-one when learning new tasks)

Acquisition/Modification of Equipment or Devices

- Tape recorder to record/review instructions
- Large button telephone
- Computer software

Modified Work Schedule

- Natalie is an administrative assistant, and sees a therapist for major depressive disorder. The therapist can only see her in the morning and she is occasionally late for work. In order to complete her work on some days, she has to stay late.
 - Does she have a disability?
 - Would it be discriminatory for her employer to fire her for being late before she requests an accommodation?

Leave of absence

- Steve has alcoholism and has decided to enter a residential treatment program. He has no FMLA rights because his company has less than 50 employees.
 - Is he eligible for a reasonable accommodation?
 - Can his employer claim giving him a leave of absence would be too difficult or expensive?
 - Can they replace him?
 - Can they terminate Steve if he is caught drinking while he is at work?

- Modification of Supervisory Process
 - Review tasks to be completed on daily basis and provide in writing versus orally
 - Supervisor providing a demonstration of what needs to be done versus describing orally what the employee is expected to do
 - Generally no obligation to change supervisor
 - More frequent feedback regarding performance
 - Allowing individual to bring someone to support them during review of performance or disciplinary meetings

- Modification of Policies/Procedures
 - Workplace conduct rules
 - Modify those that are not job related and consistent with business necessity
 - Most rules are job related
 - Never required to tolerate violent or abusive behaviors that are inconsistent with uniformly applied conduct rules
 - Examples: Service animal; work at home; dress code; methods of communication

Practical Tips

- It is best for employees to obtain the medical information rather than having the employer speak to the doctor.
- If an employee speaks openly in the workplace about a disability, confidentiality may no longer be protected.
- Disclose/Request an accommodation prior to performance problems arising.
- Document agreed-upon accommodations in case of changes in management personnel.

Additional Helpful Resources

Disability Law Center

- https://www.dlc-ma.org/info-for-consumers/
 - Information on RA, Service Animals, etc.

AskJan

- https://askjan.org
 - Situations & Solutions Finder

EEOC

- https://www.eeoc.gov/eeoc-disability-related-resources
 - Overview, publications, etc.

Massachusetts Office on Disability (MOD)

- https://www.mass.gov/info-details/disability-rights-in-employment
 - · Overview, periodic employment-related webinars, etc.

Enforcement and Legal Issues

- Filing a complaint of employment discrimination:
 M.C.A.D.: (617) 994-6000
 - http://www.mass.gov/mcad/
 - File within 300 days!

E.E.O.C.: (800) 669-4000 (Voice) /800-669-6820 (TTY)

Federal employee EEO process:

http://www.eeoc.gov/federal/fed_employees/complaint_overview.cfm